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C O N F I D E N T I A L HELSINKI 1418

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SUBJECT: ARVO HAUTALA BECOMES HOUSING MINISTER

1. SUMMARY. THE NAMING OF A TOUGH, EXPERIENCED OUTSPOKEN SPOKESMAN OF THE MAJORITY FACTION OF THE FINNISH COMMUNIST PARTY (SKP) AS MINISTER OF HOUSING IS SYMBOLIC OF THE INCREASING CONFIDENCE OF THE MAJORITY THAT ITS POLICY IS IN THE ASCENDENT WITHIN THE PARTY. ARVO HAUTALA SHOULD STRENGTHEN THE COMMUNISTS' TEAM WITHIN THE COALITION GOVERNMENT BUT AT THE SAME TIME INCREASE THE GOVERNMENT'S ABILITY TO DEAL WITH SOME OF ITS MOST INTRACTABLE PROBLEMS -- PRICE CONTROLS AND UNEMPLOYMENT. END SUMMARY.

2. ARVO HAUTALA WAS NAMED TO SUCCEED OLAVI HANNINEN AS SECOND MINISTER OF THE INTERIOR (POPULARLY CALLED THE HOUSING MINISTER) ON JUNE 29, 1976. HAUTALA WAS A LAST-MINUTE SURPRISE CHOICE FOR THE JOB BY THE COMMUNIST-FRONT FINNISH PEOPLE'S DEMOCRATIC LEAGUE (SKDL) WHICH HOLDS FOUR SEATS IN THE 18-MEMBER GOVERNMENT. HAUTALA, WHOSE HEALTH WAS WEAKENED BY A BOUT WITH THROAT CANCER IN 1972, EXPECTED TO RETIRE WHEN HE STEPPED DOWN AS SECOND CHAIRMAN OF THE FINNISH TRADE UNION CONFEDERATION AND WAS SUCCEEDED BY HANNINEN ON JUNE 16 (SEE

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TION AND WAS SUCCEEDED BY HANNINEN ON JUNE 16 (SEE

HELSINKI 1345). STRONG APPEALS BY "MAJORITY" COMMUNIST AND SKDL LEADERS PERSUADED HIM TO ACCEPT THE "WILL OF THE PARTY" AND TAKE THE MINISTRY.

3. THE COMMUNISTS' CHOICE IS AS REMARKABLE AS IT IS SHREWD. HAUTALA WAS THE INDIVIDUAL WHO IN MAY 1974 PUBLICLY LAUNCHED THE COUNTERATTACK ON THE HARD-LINE "MINORITY" FACTION IN THE FINNISH COMMUNIST PARTY (SKP) LED BY TAISTO SINISALO (74 HELSINKI 1051). HE WAS SUBSEQUENTLY CRITICIZED IN PRAVDA AND THE SUBJECT OF FREQUENT ATTACKS BY THE "TAISTOISTS." HE FIRMLY PERSISTED IN HIS VIEWS, HOWEVER, AND AT THE SKP CONGRESS IN MAY 1975 WAS GIVEN EXTRA TIME TO ANSWER THE MINORITY'S CHARGES. RECENTLY THE CAMPAIGN HAUTALA BROUGHT INTO THE OPEN HAS BEGUN TO HAVE RESULTS. THE TAISTOISTS LOST GROUND IN THE SKDL CONGRESS IN MAY 1976 (HELSINKI 1210), AND IN JUNE THEY LOST THEIR ONLY SEAT ON THE SAK EXECUTIVE BOARD (HELSINKI 1345). TWO WEEKS LATER THE TAISTOISTS WERE SIMILARLY EXCLUDED FROM THE EXECUTIVE BOARD OF THE SAK'S SECOND LARGEST UNION, THE 115,000-MEMBER LOCAL GOVERNMENT EMPLOYEES UNION ((5;). COMMENT: ONE MUST REMEMBER THAT HOWEVER PLEASING THESE TAISTOIST SETBACKS MAY SEEM THEY DO NOT LESSEN THE DANGER THE TOTAL COMMUNIST MOVEMENT REPRESENTS TO THE PRESENT ORGANIZATION OF FINNISH SOCIETY. THE DISPUTE BETWEEN THE TWO COMMUNIST FACTIONS IS BASICALLY ONE OF TACTICS. THE ULTIMATE GOAL IS THE SAME. HAUTALA AND SKP CHAIRMAN ARNE SAARINEN FEEL THAT TOTAL GOVERNMENTAL CONTROL OF SOCIETY CAN BEST BE ADVANCED BY COOPERATING WITH OTHER ELEMENTS OF SOCIETY AND BY PRESSING THEIR OWN VIEWS GRADUALLY INSTEAD OF BY CONFRONTATION.

4. HAUTALA WILL BRING SPECIAL STRENGTHS TO THE COMMUNIST GROUP IN GOVERNMENT AND BECAUSE OF HIS LONG EXPERIENCE WILL PROBABLY BE A MORE EFFECTIVE MINISTER THAN HIS PREDECESSOR. HE IS ABOVE ALL A TOUGH AND CRAFTY NEGOTIATOR. HIS QUIET MODEST MANNER OF SPEAKING CLOAKS FIRM OBJECTIVES, AND HE HAS NEARLY THIRTY YEARS OF EXPERIENCE IN COLLECTIVE BARGAINING. HE IS INTI-CONFIDENTIAL

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MATELY FAMILIAR WITH THE PROBLEMS OF PRICE CONTROLS WHICH WILL BE ONE OF THE GOVERNMENT'S MAJOR CONCERNS IN THE NEXT FEW MONTHS. HE ALSO KNOWS THE HOUSING INDUSTRY NOT ONLY AS A FORMER CONSTRUCTION WORKER BUT AS A TRADE UNION LEADER INTIMATELY INVOLVED WITH ITS RECENT DEVELOPMENT. SINCE ECONOMIC RECOVERY PROMISES TO BE SLOWEST IN CONSTRUCTION -- WHICH WAS SERIOUSLY OVERHEATED UNTIL THE RECENT SLUMP --

REQUIRING REDUCTION OF THE WORK FORCE AND THE RETRAINING OF MANY WORKERS WHO HAVE ENJOYED SOME OF THE HIGHEST WAGE RATES IN FINNISH INDUSTRY, THE GOVERNMENT FACES POTENTIAL UNREST IN THIS AREA. HERE HAUTALA WILL BE DEALING WITH CONSTRUCTION WORKERS, THE COUNTRY'S LARGEST COMMUNIST-LED TRADE UNION, AND WILL HOPEFULLY BE ABLE TO BRING HIS CONSIDERABLE TALENT IN ACHIEVING RECONCILIATION AND MUTUAL UNDERSTANDING TO BEAR.

5. HAUTALA IS CONSIDERED A MAN OF HIS WORD HIGHLY RESPECTED BY HIS ADVERSARIES AS WELL AS HIS SUPPORTERS. ALTHOUGH FIRM IN HIS CONVICTIONS, HE IS EXPECTED TO HAVE FEW PROBLEMS IN DEALING WITH HIS GOVERNMENT COLLEAGUES.

6. FAIRLY COMPLETE BIOGRAPHIC INFORMATION IS ALREADY AVAILABLE IN THE DEPARTMENT ON HAUTALA. HE WAS BORN APRIL 22, 1917, IN EVIJARVI, ONE OF TEN CHILDREN OF A SMALL FARMER. ALTHOUGH EXPOSED TO THE LABOR MOVEMENT IN HIS YOUTH, HE DID NOT BECOME ACTIVE POLITICALLY UNTIL AFTER HIS WARTIME SERVICE. (HE FOUGHT IN BOTH WARS AGAINST THE SOVIET UNION AND WAS THE ONLY ENLISTED MAN AWARDED THE FREEDOM MEDAL -- A FACT NOT MENTIONED IN HIS OFFICIAL BIOGRAPHIES.) HAUTALA JOINED THE COMMUNIST PARTY IN 1945 AND ACHIEVED CONSIDERABLE NOTORIETY BY LEADING THE LONG AND BITTER STRIKE FOR UNION RECOGNITION AT THE ARABIA PORCELAIN FACTORY IN 1948-49. HE WAS SUBSEQUENTLY "BLACKLISTED" BY EMPLOYERS AND HIRED AS SECRETARY OF THE TRADE UNION SECTION OF THE SKP. AFTER ATTENDING THE SKP'S SIROLA TRAINING INSTITUTE IN 1950-51, HE BECAME SKP DISTRICT SECRETARY IN KYMENLAAKSO WHERE TAISTO

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SINISALO WORKED UNDER HIM AS THE LOCAL SKDL EDUCATIONAL SECRETARY. IT WAS AT THIS TIME THAT HAUTALA HAD HIS FIRST INTERNATIONAL EXPERIENCE AS A PARTICIPANT IN THE 19TH CONGRESS OF THE CPSU, STALIN'S LAST. IN A RECENT TELEVISION INTERVIEW HAUTALA SAID THAT THE TWO THINGS THAT MADE THE GREATEST IMPRESSION ON HIM THERE WERE THE BUREAUCRACY OF THE SOVIET PARTY AND THE OVERBEARING MANNER OF STALIN AND BERIA. HE WENT ON TO SAY HE WAS PLEASED WITH CHANGES THAT TOOK PLACE AFTER STALIN'S DEATH. FROM 1953 TO 1966 HAUTALA LED THE FOOD PROCESSING WORKERS UNION. IN 1966 HAUTALA BECAME SECOND CHAIRMAN OF THE SAK AND JOINED THE POLITICAL COMMITTEE (POLITBURO) OF THE SKP. BOTH WITHIN THE FOOD PROCESSING WORKERS UNION AND THE SAK HAUTALA PUT PARAMOUNT EMPHASIS ON COOPERATION -- RATHER

THAN CONFRONTATION -- BETWEEN THE SOCIAL DEMOCRATS
AND COMMUNISTS. HE IS A FIRM BELIEVER THAT THE
WORKING POPULATION MUST BE AS UNITED AS POSSIBLE
IF IT IS TO SUCCESSFULLY DEFEND AND ADVANCE ITS
INTERESTS. WITHIN THE COMMUNIST PARTY HAUTALA
BELIEVES THAT THE WILL OF THE MAJORITY SHOULD PREVAIL
AND THAT THE TAISTOISTS HAVE BROKEN DISCIPLINE AND
POLITICAL MORALS BY OPENLY OPPOSING THE MAJORITY.

6. THE NAMING OF HAUTALA NOT ONLY DISPELS ANY
DOUBTS THAT HIS RETIREMENT FROM THE SAK INDICATES
HIS VIEWS ARE BEING SHELVED BY THE SKP'S MAJORITY
BUT IT IS ALSO ANOTHER IN RECENT SERIES OF DIRECT
CHALLENGES TO THE TAISTOISTS. IT IS A DECLARATION
OF CONFIDENCE AND GREATER INDEPENDENCE BY THE FINNISH
COMMUNIST LEADERSHIP IN THE MANNER OF THEIR FRENCH
AND ITALIAN COMRADES.
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